CLIMATE DIPLOMACY
New approaches for foreign policy
The climate diplomacy initiative is a collaborative effort of the Federal Foreign Office in partnership with adelphi, a leading Berlin-based think tank for applied research, policy analysis, and consultancy on global change issues.

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www.climatediplomacy.org

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Climate Diplomacy – a Task for Foreign Ministers

The risks of large-scale climate change are growing. The major cause, carbon dioxide emissions set free by human activities, is still not under control. Already today, the consequences of climate change are threatening the livelihood of millions of people around the world: floods and tropical storms are causing more damage than ever. Melting glaciers will lead to regional water scarcity. Rising sea-levels will limit the future of the world’s biggest cities and submerge the territory of low-lying island states. Changing rainfall patterns are endangering agriculture and food security in many regions.

These impacts of climate change will increasingly influence our foreign policy agenda. Climate change is a security threat. As complex as this threat appears, we have to develop a new collective approach. I am convinced: foreign ministries around the world must play an active role in coping with this challenge.

For this purpose, the German Federal Foreign Office launched a comprehensive climate diplomacy initiative. From the EU to the United Nations Security Council to regional organisations, from the most vulnerable countries to the big emitters, the message is clear: preventive diplomacy is needed. "Climate bridges." have to be built – not only between nations, but also between scientists, environmental activists, development agencies, business representatives, politicians and civil societies around the globe.

The best remedy against climate change is the mitigation of greenhouse gas emissions. Switching from fossil to renewable energy and increasing energy efficiency are two important paths towards mitigation. Therefore, the task of climate diplomacy is to strive for an effective globally binding climate agreement, and also to promote our joint efforts for a climate- and people-friendly energy transformation. With the impacts of climate change already being felt, adaptation is also essential. It challenges our traditional ways of economic and developmental planning and also deserves much more attention from diplomats around the world.

Let me reiterate what I have emphasised in many public speeches already: climate protection and economic development are no contradiction. Combating climate change and stimulating sustainable economic growth go hand in hand. Climate diplomacy is thus not only about risks – to our livelihood, health, security – it is also about opportunities: for regional and global cooperation, for greener growth and jobs, for sustainable development.

This booklet describes the major components of our climate diplomacy initiative. I wish you instructive reading and invite you to join in our dialogue.

Dr Guido Westerwelle
Federal Minister for Foreign Affairs, Germany
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Melting glaciers in the Himalayas or the Andes, more frequent storms in the Caribbean or Oceania, changing weather patterns in Africa or the Middle East: the challenges posed by climate change are enormous. The repercussions raise geopolitical questions, have implications for livelihoods and development, and require a strategic response to ensure sustainable development. They raise questions lying at the heart of international politics – sovereignty, territorial integrity, and access to resources, such as water, food, and energy. Over the coming decades, climate change has the potential to cause significant and highly uncertain impacts on societies, undermining human security and increasing the risks of conflict and instability.

A consensus is emerging among scientists and policy makers around the globe that climate change will act as a multiplier and even a trigger for threats to international peace and security. A multitude of scientific reports have established that the effects of climate change represent a real threat to stability and security. Numerous official statements, position papers and resolutions by the United Nations, the European Union, other international and regional organisations, and donor agencies have followed this lead.

With the consensus on climate-induced security risks becoming widely accepted, the political discourse must be deepened and needs to move from early warning to early action in order to prevent future crises and enhance security. Acknowledgement of the extent of the problem and an appropriate response both require a broad coalition. An effective partnership should include governments – with foreign ministries assuming a core role – as well as representatives of science, business and civil society. This is why, starting in 2011, the German Federal Foreign Office in cooperation with adelphi and its partners have reached out to stakeholders, experts and organisations throughout the world, with the aim of building support and giving fresh impetus to negotiations for a global climate agreement, to be concluded by 2015. Hundreds of decision-makers and experts as well as thousands of citizens have participated in regional roundtables from Bogotá to New Delhi, executive briefings and consultations from Wellington to Port of Spain, and events at climate conferences from Durban to Doha. The objectives at the core of these activities are to share viewpoints, jointly identify priorities and develop common strategies to address climate security challenges.
Moreover, the activities build on the conviction that, in order to further deepen the understanding of climate change and security and to gain support for preventive action, strong political commitment is required at the global, regional and national levels. The consensus reached at the 2011 UN Security Council Open Debate on climate change and security, captured in the presidential statement, demonstrates the overall recognition of the dire risks that emanate from climate change. The German initiative complemented the debate with a follow-up conference to translate that recognition into action on the ground. The initiative has created a momentum that induced other actors to follow suit, as subsequent climate security conferences in London in 2012 and Seoul in 2013 exemplify.

Different regions prioritise different aspects of climate diplomacy and view it from different angles, which is why the process initiated by the German Federal Foreign Office in cooperation with adelphi and its partners puts emphasis on holding discussions at the regional level. Geopolitical questions, livelihood and development issues, and a sustainable, green economy can play a key role, and their relevance as well as their ability to contribute to the solution vary according to the context. This approach demands thorough debates with regional organisations, civil society and expert communities from diverse regions through informal consultations, side-events at international conferences, workshops, briefings and various outreach activities. Partner institutions are engaged in the development of regional perspectives through statements, briefs, joint consultations and region-specific exhibitions on climate and security.

This booklet documents the ambitious political process and progress in Germany to engage stakeholders, partner countries and regional organisations. It also highlights the achievements and key messages distilled from the joint initiative on climate change and security by the German Federal Foreign Office and adelphi.
### A Brief Timeline of Climate Diplomacy

The German Federal Foreign Office initiated a long-term process of climate diplomacy engagement in early 2011. This is a selection of climate diplomacy milestones and activities carried out at the global and regional level in cooperation with adelphi, beginning in 2011 and extending into the period 2013–2015.

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### Climate Change and Security at the Global Level

- **2012**: Regional Roundtable Andean Region Bogotá, Foreign Office Expert Consultation on Joint Action to Tackle Climate Change Berlin, Climate Fund Project: Visit of Brazilian Parliamentarians in Germany.
Climate change has major implications for peace and stability. However, just as the concept of security is subject to a variety of interpretations depending on region, culture, discipline or socio-economic background, so is the meaning of climate and security. Different narratives on the diplomatic challenges and opportunities climate change presents resonate with different audiences. Therefore, framing the issue in various ways can help achieve foreign policy responses tailored to the specific needs of different geographies and sectors.

Following international discussions on climate change and security at the UN Security Council and in different regional settings with a broad array of stakeholders, adelphi has developed four narratives that illustrate the abundance and diversity of potential foreign policy approaches to climate change. These narratives are based on the experience gained in consultations with stakeholders around the globe. They are intended to inspire dialogue among foreign policy-makers and help guide effective decision-making processes to address the challenges of climate change.

CLIMATE CHANGE AND SECURITY NARRATIVES

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CLIMATE CHANGE IS ...

... a concern for geopolitical change management, since resources are likely to become scarcer in some areas (for example, water in certain parts of Africa and Asia) and more accessible in others (such as Arctic minerals). Changing geographies of rivers or glaciers may require diplomatic initiatives to balance interests and avoid disputes over borders or water rights. Foreign policies to address these challenges include joint risk assessments, the renewal and adjustment of international agreements or natural resource governance initiatives.

... an opportunity for sustainable growth. A green economic transformation can deliver sustainable prosperity and improved energy and resource security. Investment in environmentally sound technologies provides a large source of new and stable ‘green jobs’ whilst reducing the economic and social costs of pollution. Bilateral and multilateral partnerships can serve as meaningful instruments for overcoming barriers to trade and investing in low carbon technologies, as well as developing robust carbon pricing mechanisms.

... a threat to livelihood security. Climate change threatens livelihoods through resource degradation and disasters. Many countries fear that it will become increasingly difficult to meet the basic needs of their populations. Foreign and development policies can support the strengthening of adaptive capacities through economic diversification, investment in infrastructure and agriculture, and the promotion of integrated water and resource management and disaster preparedness.

... about preserving the heritage of humankind. As stipulated in the UN Framework Convention on Climate Change (UNFCCC), “Parties should protect the climate system for the benefit of present and future generations of humankind”. This narrative reflects the fact that the environment is a public good, and preserving a habitable planet is a core value and interest of humanity. Furthermore, many belief systems attribute an intrinsic value to nature, and stress the importance of solidarity and fairness in addressing climate change. Further development and application of international law can help incorporate these principles in all sectors of society and deepen understanding of the practical and moral imperative of sustainability.
The severity of the security risks climate change presents requires them to be a top political priority. In order to anchor commitment to climate change at the highest level on the international political agenda and raise the level of ambition for global climate policy, the German Federal Foreign Office brought the security implications of climate change to the attention of the United Nations Security Council.

The Security Council first considered climate change in April 2007 at the request of the United Kingdom. In June 2009 the UN General Assembly passed resolution A/RES/63/281, proposed by several Small Island States, which requested that the UN Secretary-General produce a comprehensive report on climate change and its possible security implications. Published in September 2009, the report (A/64/350) highlighted climate change as a ‘threat multiplier’ with the potential to exacerbate existing threats to international peace and security.

A second Open Debate on climate change and security was convened under the German presidency of the UN Security Council on 20 July 2011. Preceding this, a high-level preparatory event at the German House in New York was organised by adelphi in cooperation with the German Federal Foreign Office.

Further establishing the topic on the international agenda, the German Foreign Minister highlighted the security implications of climate change and the role of preventive diplomacy at a side event at the UN General Assembly in 2012. In February 2013, on the initiative of Pakistan and the United Kingdom, the Security Council again took up the issue of climate and security in an informal ‘Arria-formula’ meeting.

Building on the momentum created by the 2011 Security Council Open Debate, a series of government-initiated international conferences on climate and security have been held in Berlin in 2011, London in 2012 and Seoul in 2013. This series of global events will likely continue, with other governments invited to explore regional risks and opportunities for enhancing security and development.

“Addressing the problem of climate change must become a core national interest of every UN Member State. It should become embedded in the worldview of all who formulate and execute foreign policy, so it can assume its rightful place at the heart of the conduct of international relations in the 21st century.”

VUK JEREMIĆ
President of the 67th session
of the UN General Assembly
Two months before the Security Council Open Debate on climate change, a preparatory workshop was hosted in collaboration with the German and Portuguese Permanent Missions to the UN to initiate the discussion. More than a hundred diplomats, scientists, policy advisors and civil society representatives from around the world convened to discuss the potential implications of sea-level rise, food security and migration for global peace and security.

adelphi developed and chaired this preparatory event in May 2013 at the German House in New York (the centre of the Permanent Mission of Germany to the United Nations). The debate focused on the need for the Security Council and other UN bodies to consider the security impacts of climate change on a regular basis, as well as possible political strategies to address them.

Given the long time-horizons required to adapt institutional structures to new risks, planning to address climate impacts is not an issue for the future, but a priority now. The clear statement by the Security Council that climate change is an issue of top international priority sent a strong signal throughout the UN system and reinvigorated climate negotiations.

adelphi contributed to this process by initiating a series of informal events aimed at involving the scientific community and civil society in this process, organising several preparatory events and developing ideas for the scope of the Security Council’s presidential statement.

“The Security Council expresses its concern that possible adverse effects of climate change may, in the long run, aggravate certain existing threats to international peace and security.”
**UN GENERAL ASSEMBLY SIDE EVENT**

**Climate Change – A Challenge for Preventive Diplomacy**

On 28 September 2012, during the General Debate of the 67th Session of the UN General Assembly, the German and Moroccan Permanent Missions to the UN organised a side event on climate change and international security.

Dr Rajendra Pachauri highlighted the need to manage security risks posed by climate change. Emphasising the importance of conflict prevention in addressing the security impacts of climate change, Minister Westerwelle drew attention to the efforts of the German Federal Foreign Office in addressing climate change as a “non-traditional security threat”, stressing that climate diplomacy should strongly support resource efficiency, energy transformation and technology cooperation. He also advocated an enhanced role for the UN, endorsing the proposal made by some Small Island States and the UK for the UN Secretary-General to appoint a Climate and Security Special Envoy.

Minister El Othmani highlighted multilateralism, robust global governance of sustainable development and technology transfer as ways forward in facing the challenges posed by potential climate-induced migration, water conflicts and diminished agricultural yields.

"The only viable answer to energy security, food security and water security, and long-term geo-political security is a sustainable, low-emissions economy – the economy of the 21st century.”

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**S E C U R I T Y C O U N C I L**

**ARRIA-FORMULA MEETING**

**The Security Dimensions of Climate Change**

In February 2013, the Security Council once again took up the issue of climate change. Pakistan and the United Kingdom convened an Arria-formula meeting, a flexible, informal format designed to allow Security Council members together with other UN Member States to be briefed on the topic by experts in the field and provide space for an open exchange of views.

Professor Schellnhuber, Head of the Potsdam Institute for Climate Impacts Research, presented the latest findings of climate science that warn of numerous potential ‘tipping points’ in the Earth’s climate system beyond which climate change would be irreversible. While such a process could fundamentally impact international relations from growing cooperation towards increasing competition and conflict, he emphasised the chances for an entirely different scenario. A ‘social tipping dynamic’, in which states and people, aware of the scale of the danger, embark on a global transformation to a low-carbon sustainable economy, is still attainable.

Building on the 2011 Security Council Open Debate, the meeting demonstrated the continued engagement of the UN Security Council on climate change and contributed to a growing understanding among UN Member States of the complex linkages between climate change and security, as well as the diversity of potential approaches to reduce risks.

"It is not the first time the Council has considered climate change, and it won’t be the last ... Climate change threatens lives, livelihoods, sovereign territory and, in some cases, the existence of states. The situation we face is as dire and serious as civil war, terrorism and nuclear weapons. The degree of imminence may differ, but they amount to the same thing.”
The process at the UN level generated a sequence of three government-led initiatives between 2011 and 2013. Following the UN Security Council debate, the German Federal Foreign Office and adelphi held a conference in Berlin on 10–11 October 2011 to further build commitment on the topic at the highest levels. The discussion explored ways to further develop regional cooperation arrangements, as well as allowing dialogue on the design of an appropriate global-level preventive action framework.

The two days of discussions built upon the understanding that regional organisations and actors are well positioned to address climate security risks and engage stakeholders in a long-term policy-making process. Extensive deliberations on foreign policy options were held in working group sessions on three key areas: water diplomacy, food security and coastal stability. For each topic, international experts provided the initial inputs around which the discussion developed.

Conference chairs summarised conclusions and helped identify further steps for follow-up by participants. ‘Climate Diplomacy in Perspective – From Early Warning to Early Action’, a comprehensive volume with a collection of selected output and the common conclusions, was published in 2012. This meeting inspired two follow-up conferences in London and Seoul. These externally organised events are summarised in the following pages. The possibility of holding a fourth government-led conference in Latin America is currently being explored.

“I would like to expressly urge us all to be energetic in our network building with other experts and diplomats and to intensify cooperation in these areas of crucial importance for our future. I am confident that we can develop an effective preventive climate diplomacy through close coordination in a spirit of trust and partnership.”
INTERNATIONAL CONFERENCE IN LONDON
A Climate and Resource Security Dialogue for the 21st Century

Building on the 2011 Security Council debate and Berlin Conference, the United Kingdom Foreign & Commonwealth Office, in partnership with Wilton Park, organised a conference in London on 22–23 March 2012 to reinforce and develop messages on the threat climate change poses to global security and prosperity. The event aimed to establish concrete foreign policy recommendations to take forward.

The conference highlighted the need for a ‘new diplomacy’ to tackle the non-traditional threat of climate security, with broad participation not just of governments, but also NGOs, businesses, and academia, while utilising new media. Participants stressed that climate security does not have a military solution, but rather requires policy action and behaviour change to end ‘business as usual’ practices. Regional cooperation was seen as key to building the trust and credibility necessary for addressing the problems. In addition, there were calls for greater leadership from the UN Security Council and for the Secretary-General to appoint a Climate and Resource Security Envoy.

A year after the London conference, the Republic of Korea organised a third international conference on climate security, from 21–22 March 2013. Building on the conclusions in Berlin and London about the importance of regional cooperation, the focus was on the Asia-Pacific region.

Recognising that Asia-Pacific is highly vulnerable to the impacts of climate change, the conference focused on the three areas that present the most significant challenges to the region: coastal stability, water security and climate-induced migration. To incorporate the security perspective across government climate policies, the conference recommended establishing a regional mechanism or partnership comprising all stakeholders, along with a regional information platform to improve data sharing. Participants stressed the importance of a whole-of-society response to the challenges of climate security, calling for bottom-up engagement of local communities and civil society.

The conference illustrated the growing momentum among countries for continued dialogue on the impacts of climate change on security at the regional level. In this spirit, the Foreign Ministries of Germany, the United Kingdom and the Republic of Korea are exploring the possibilities for a further conference with a focus on Latin America.
Starting in early 2011, in cooperation with the German Federal Foreign Office, adelphi initiated and facilitated the following events around the globe:

**CLIMATE CHANGE AND SECURITY AT THE GLOBAL LEVEL**
- Preparatory Workshop
- Open Debate at the UN Security Council
- German-Moroccan Side Event at the UN General Assembly
- Arria-Formula Meeting at the UN Security Council
- Side event at the 18th Conference of the Parties to the UNFCCC in Doha
- International Conference in Berlin

**CLIMATE SECURITY DIALOGUES AT THE FEDERAL FOREIGN OFFICE IN BERLIN**
With focus on four regions:
- Southern Mediterranean
- Central Asia
- South Asia
- Latin America

**EMBASSY POLICY BRIEFINGS**
- Ottawa, Canada
- Addis Ababa, Ethiopia
- Cairo, Egypt
- Jakarta, Indonesia
- Port of Spain, Trinidad and Tobago
- Wellington, New Zealand

**EXPERT CONSULTATIONS AT THE FEDERAL FOREIGN OFFICE**

**SELECTED PUBLIC EXHIBITIONS**
- Brazil: Porto Alegre, São Paulo, Rio de Janeiro, during the Rio+20 Conference
- Canada: Ottawa, Toronto, Winnipeg
- China: Beijing, Chongqing, Guangzhou, Jinan, Kunming, Zhuhai
- Europe: London, The Hague, Barcelona, Bern, Vienna and more than 20 locations in Germany
- India: New Delhi, Orissa
- Kenya: Nairobi
- South Africa: Durban, during the 17th Conference of the Parties to the UNFCCC

**REGIONAL CONSULTATION PROCESSES**
- Regional Roundtable in Bogotá, Colombia
- Scoping Workshop in Addis Ababa, Ethiopia
- Regional Roundtable in New Delhi, India
- Regional Roundtable in Pretoria, South Africa

**FEDERAL FOREIGN OFFICE CLIMATE FUND PROJECTS**
In partnership with German Embassies and financed by the Climate Fund of the German Federal Foreign Office, projects on climate and energy have been implemented in 39 countries since the end of 2011. New projects will be continuing in 2013 and 2014.

**CONTINUING ENGAGEMENT**
- South East Asia Regional Scoping Workshop in Singapore
- Africa Regional Conference on Climate and Security in Addis Ababa
- European Dialogue Event in Brussels
DEVELOPING CAPACITIES TO MEET THE CHALLENGES

Climate change impacts and their security implications at the global, regional and local levels are complex, dynamic and uncertain. In order to formulate appropriate policies and sound long-term strategies, a thorough grasp of the possible interplay between climate change risks and security, and an understanding of the characteristics of climate impacts and politics in each region are necessary.

In this context, the German Federal Foreign Office and adelphi have taken on a programme for further developing the capacities and knowledge available to the Federal Foreign Office consisting of a range of capacity building formats. A series of region-specific Climate Security Dialogues for the Foreign Office's senior staff and other German government decision-makers took place in 2011 and allowed for an ongoing exchange on the particular linkages between climate and security with experts from four regions: the Southern Mediterranean, Latin America, South Asia and Central Asia. Building on the regional knowledge acquired during these sessions, international experts were invited to the German Foreign Office for three consultations on global climate politics. In addition, a series of policy briefings, organised for German Embassy staff and representatives of German donor agencies in regions of key political interest, has been undertaken in recent years and a two-track executive training for diplomats has been initiated.
The Climate Security Dialogues were created in cooperation with the KlimaCampus and Research Group Climate Change and Security (CLISEC) at the University of Hamburg as a forum to discuss the impacts of a shifting climate in times of political, economic and demographic transformation. Recognising that the transfer of scientific knowledge is crucial for the policy community and for evidence-based decision-making, the dialogues aimed to bridge the science-policy gap, and promote concrete cooperation at the regional level.

Latin America encompasses the countries of Central and South America as well as Mexico and the Caribbean. Large geographic and ecological sub-regions (the Caribbean and Gulf of Mexico, the Andes and the Amazon region) are hotspots where climate change will hit severely. In September 2011, adelphi convened natural scientists in geography, meteorology and hydrology, along with civil society experts from Argentina, Mexico, Peru and Colombia to meet with social scientists and members of the foreign, development and security policy communities from Germany and other European countries.

Natural resources play a key role in the region. Resource competition among different sectors is likely to be accentuated as shared resources, such as water for energy security and agriculture, become scarcer. The onset of new, and exacerbation of existing socio-environmental conflicts seem likely. The key messages by the group of experts focused on the need for more consultation of different social groups and for strengthening the knowledge base for addressing climate change and planning adaptation measures in the region.

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"Only with more democracy can climate change be effectively addressed.”
DIALOGUE ON CLIMATE CHANGE IN CENTRAL ASIA

Interlinkages Between Water and Energy Security Trends

The Central Asian region stretches over Kazakhstan, Kyrgyzstan, Tajikistan, Turkmenistan and Uzbekistan. Central Asia will be severely affected by climate change, particularly through water scarcity and related impacts on energy security. Experts from the region on integrated water resource management, transboundary water management and development met with academics and members of the security and foreign policy communities from Germany. The experts highlighted the need to improve resource efficiency and effective coordination to address climate change challenges.

DIALOGUE ON CLIMATE CHANGE IN SOUTH ASIA

Conflict or Cooperation over the Himalayas?

South Asia extends across Bangladesh, Bhutan, Nepal and Sri Lanka. The region – in particular the glacial areas of the Himalayas – will be significantly affected by climate change. Decreased availability of natural resources and an increasing number and intensity of natural disasters will be the main challenges. The dialogue drew from the insights of regional experts on climate, water, security, and meteorology, who met with decision-makers, academics, and representatives of civil society organisations and think tanks from Germany and other European countries.

In the Himalayan sub-region, food, energy and water are closely interlinked. The sub-region is most vulnerable to the impacts of climate change, in particular due to the effects on wetlands. If these crucial elements of the overall regional ecosystem are damaged, a vital link in flood warning and protection against floods may be lost.

“People crossing borders as a result of climate impacts will have direct security implications.”

ISKANDAR ABDULLAEV
Regional Advisor on Transboundary Water Management, Deutsche Gesellschaft für Internationale Zusammenarbeit

“Water is a critical issue for social stability in the region.”

Because the ability of existing institutions to accommodate local disputes over water is limited, these could potentially lead to built-up frictions among the five Central Asian countries. Recommendations included to go beyond a single-sector approach and gradually involve Afghanistan – which plays a key role for water security in Central Asia – in cooperation mechanisms.

UTTAM KUMAR SINHA
Institute for Defence Studies and Analyses in India
EMBASSY POLICY BRIEFINGS

In cooperation with the German Federal Foreign Office, adelphi prepared and conducted targeted policy briefings for German Embassy officials, officers from German implementing agencies, and representatives of German foundations in selected capitals.

The briefings elaborated on climate security risks in the specific regions and provided an introduction to the Federal Foreign Office’s approach and efforts to develop a foreign policy perspective on climate security risks. Participants became acquainted with the broader climate and security debate and the respective UN processes and activities. There was also discussion on the particular role that embassies need to play in promoting policies to address risks in the respective domestic and regional contexts.

The briefing sessions were devoted to the central dimensions of the debate surrounding the security implications of climate change and their relevance for German foreign policy, customised to the needs of each location. The objective of the briefings was for the participants to further develop their knowledge and understanding of the topic in order to be able to take political measures in line with the international processes and German foreign policy priorities.

To this end, participants discussed the extent to which climate change can be a threat multiplier, the policies and measures needed to tackle climate risks, the kind of international activities that are of key relevance for this topic, and the possible options for German foreign policy in the respective regional settings.
EXPERT CONSULTATIONS AT THE FOREIGN OFFICE

Building upon the experience of the region-specific Climate Security Dialogues in 2011, adelphi and the German Federal Foreign Office hosted a series of three expert discussions in 2012, each focusing on a geopolitical issue related to climate diplomacy.

PERSPECTIVES ON TRANSATLANTIC CLIMATE POLICY
Stacy VanDeveer, a leading climate and energy expert from the University of New Hampshire, met with German Federal Foreign Office staff to exchange insights on North American approaches to climate policy and identify opportunities for transatlantic cooperation. The discussion emphasized the diversity of policies that Canadian and United States actors choose, and the dynamic nature of current discussions over possible energy futures, due in large part to the federal structure of these countries. Professor VanDeveer emphasized that concentrating on public health benefits and gains in living standards from reducing emissions from fossil fuel power plants, as exemplified by the US-initiated Climate and Clean Air Coalition (CCAC), provided an important entry point to engage people on the broader challenges climate change presents.

THE GULF MONARCHIES AND COP 18: DOMESTIC TRENDS AND IMPLICATIONS FOR INTERNATIONAL CLIMATE NEGOTIATIONS
In the run-up to COP 18 in Qatar, Mari Luomi, a Post-Doctoral Fellow at the Center for International and Regional Studies (CIRS) at Georgetown University in Qatar, elaborated on the climate and energy policy of the Arab Gulf states. Given their high population growth and rapidly rising energy demand, the countries of the Gulf Cooperation Council (GCC) show increasing interest in the development of alternative energy sources. As water and arable land are scarce, these countries increasingly perceive climate change as a threat. This creates strong entry points for engaging Arab oil- and gas-producing countries in global climate change negotiations. Creating awareness of shared climate change challenges could also strengthen the development of a Gulf regional approach towards climate change mitigation and adaptation.

SOLVING CLIMATE CHALLENGES JOINTLY ON AN INTERNATIONAL LEVEL
Max Schön, Chairperson of the Foundation 2° (Stiftung 2°), an initiative of CEOs, corporate directors and family business leaders, briefed Federal Foreign Office staff on business engagement in addressing climate change. He argued that companies are willing to actively engage in the debate on climate change mitigation and to develop and implement possible solutions. Many enterprises view an ambitious climate change policy as a trigger for growth and innovation. However, policy-makers need to provide companies with a clear and consistent climate change policy as a reliable framework for action. Strengthening the dialogue between policy-makers and innovative companies is an important building block for advancing resource and energy efficiency as key components of climate change mitigation.

TRAINING PROGRAMME FOR DIPLOMATS
In order to enable decision-makers to apply central concepts of climate diplomacy, the German Federal Foreign Office has embarked on a two-track executive training for diplomats, which aims to impart key skills and up-to-date knowledge.

The first track is a one-week training programme by the Federal Foreign Office for German diplomats and embassy staff on the main current topics in the field of climate and energy policy. Individual sessions span energy policy as a foreign policy issue, Germany’s energy mix, future challenges of energy policy, UN climate change negotiations and the functioning of the European Emissions Trading System. The training includes lectures, group work and delegation visits to think tanks, advisory bodies and NGOs. Leading experts from ministries, universities and think tanks are invited to provide insight, share their experience in negotiations and give ideas for further development of an ambitious global climate policy. Headquarter and embassy workers exchange their experience in implementing climate and energy diplomacy projects in their host countries, thus disseminating best practices among German foreign missions.

adelphi and the Federal Foreign Office are currently conceptualizing the curriculum for a second track of training to be offered to diplomats from other countries. This training will focus on cooperative solutions for resource governance, water diplomacy, climate policy instruments, energy transition, and disaster prevention.
A n appropriate response to the security threats of climate change requires an international network of strong partnerships with developing countries and emerging economies. While many of the most significant climate policy challenges occur on the global stage, the key to adequate action in each region is to understand trends and responses to threats at lower levels. The consequences of extreme weather events, floods and droughts, for example, have foremost impacts at the local level, thus requiring knowledge sharing, open debate and reflection with decision-makers, and wide engagement with a well-informed public.

In early 2011 the German Federal Foreign Office and adelphi initiated such engagement with diverse societal actors through a variety of foreign policy approaches. Broad regional consultations, public exhibitions, and bilateral discussions through innovative projects and an online platform have contributed not only to a better understanding of the characteristics of impacts in each region, but also to the establishment of dialogue between actors with different perspectives on climate change and security.

WITH THE ABOVE PRIORITIES IN MIND, FOUR DIFFERENT APPROACHES WERE IMPLEMENTED:

› A series of regional consultation processes in South and South East Asia, Africa and Latin America gathered representatives from civil society, academia and the public policy communities to discuss relevant implications in each region. Further events are being planned in South East Asia and Africa.

› Region-specific public exhibitions on climate security risks – partly held alongside landmark global events – further deepened the regional focus of outreach activities.

› An online platform (ecp-platform.org) was established to increase information exchange by creating networks among stakeholders from the environment, foreign and security, development, and economic policy communities worldwide.

› Bilateral projects funded by the German Federal Foreign Office Climate Fund and implemented through cooperation with 39 countries.

REACHING OUT TO SOCIETIES AND DECISION-MAKERS
The security consequences of climate change will be different in each continent and will interact with social, political, and economic processes and capabilities unique to each region. Different ecoregions in South and South East Asia, Africa and Latin America will thus confront diverse challenges.

In order to build up understanding of the particularities of each region in the face of climate change and further develop the engagement with and between diverse actors in their societies, the Federal Foreign Office carried out a series of dialogues in all these regions. Organised by adelphi in cooperation with local partners, the discussions provided a forum for local partners and experts from different countries in each region to exchange views and network.

The consultation processes were centred on roundtable discussions and scoping seminars in selected regions with stakeholders from governments and civil society. They were complemented by an array of activities including public exhibitions on environment, conflict and cooperation; executive policy briefings for decision-makers; roundtables in universities; and briefings for journalists. In 2013, the focus lies on the African and South East Asian regions.
ROAD AHEAD
GLOBAL LEVEL
CAPACITIES
OUTREACH

AFRICAN PERSPECTIVES ON CLIMATE CHANGE, COOPERATION AND PEACE

The African continent will be severely affected by climate change impacts. Among the major risks are scarcity of water, food and energy caused by temperature rise and extreme weather events, such as storms, floods and droughts. These impacts have the potential to undermine development and undo progress made in reducing poverty, attaining Millennium Development Goals, and improving the socio-economic well-being of broad sectors of the population. In regions where scarce resources meet natural stresses and socio-economic cleavages, climate change can act as a multiplier of existing threats to international peace and security.

To better understand the linkages between climate change, resources and conflict in the African context and to develop targeted strategies for preventive action and diplomacy, the Federal Foreign Office and adelphi partnered with specialised local institutions to engage key stakeholders from the government, academia and civil society. Africa is one of the current focus regions.

DIALOGUES
› Regional Conference in Addis Ababa, Ethiopia, planned for the end of 2013.

COMPLEMENTARY ACTIVITIES
› Public exhibition with regional focus showcasing in Durban, South Africa and Nairobi, Kenya and exhibition planned in Addis Ababa, Ethiopia.

LOCAL PARTNERS
The German Federal Foreign Office and adelphi have worked in close collaboration with the African Institute for Security Studies (IISS), the African Climate Policy Centre (ACPC) and the South Africa based think tank One World to conduct research and implement the series of events.

PARTICIPANTS
› Development and environmental policy experts and practitioners working in the region.
› High-level diplomats, government representatives from African countries, the African Union, Germany and other development cooperation partners.

CURRENT TOPICS AND NEW DEVELOPMENTS
Future dialogues will discuss the implications of climate change in Africa for sectors such as food, water, energy and trade, and the consequences for resource security, livelihoods, cooperation and peace in the region. With a view to further developing a regional perspective on the topic and to draw up joint strategies for preventive action and cooperation, they will involve national decision-makers, representatives from the African Union and other regional organisations, as well as research institutions and NGOs from across the continent.

TOPICAL ENTRY POINTS FOR CLIMATE DIPLOMACY IN AFRICA INCLUDE

Agriculture: Africa’s high dependence on natural resources and agricultural products as an economic basis makes the continent particularly vulnerable to climate change. Therefore, integrating mitigation and adaptation actions in agricultural practices is essential. Potential fields for regional climate diplomacy and cooperation are the provision of adequate finance and technology to build resilience in the agricultural sectors, the sustainable use and maintenance of ecosystems and biodiversity, and assessments of agricultural Loss and Damage due to climate change to inform the UNFCCC work programme on this topic.

Water security: Many parts of Africa already face water scarcity, and climate change is likely to enhance this problem in many regions through reduced rainfall, increased evapo-transpiration or saltwater intrusion. Improving regional knowledge on the impacts of climate change on water resources and hydrometeorological observation infrastructure, as well as promoting trans-boundary cooperation along essential river basins, could enhance water security and climate resilience in the region.

“… When resources are degraded, we start competing for them; whether it is at the local level in Kenya, where we had tribal clashes over land and water, or at the global level, where we are fighting over water, oil, and minerals. So one way to promote peace is to promote sustainable management and equitable distribution of resources.”

WANGARI MAATHAI
The late Kenyan environmental activist, former MP and Assistant Minister of Environment and Natural Resources, and Nobel Peace Prize winner
Climate change will have a wide range of repercussions in Asia. Among the major risks are natural disasters such as storms, floods and droughts, and scarcity of water, food and energy. These impacts have the potential to slow economic growth and other progress, hampering development and putting livelihoods at risk. In regions where scarce resources meet natural stresses and socio-economic cleavages, climate change can act as a multiplier of threats to international peace and security.

To better account for differences between the various sub-regions with respect to the linkages between climate change, resources and conflict, and to better develop targeted strategies for preventive action and diplomacy, the German Federal Foreign Office and adelphi have so far focused on two sub-regions: South Asia and South East Asia. South East Asia is one of the current focus regions.

Against the background of regional vulnerabilities, concrete proposals for regional diplomatic action should be developed. Potential entry points are:

**Food security:** Increased disaster risks and erratic rainfall due to climate change can compromise food security. For sustainable development, it is vital to adapt to these risks, first of all by jointly assessing vulnerabilities. In South East Asia, as in other regions, securing access to food has become a matter of geostrategic importance. International cooperation can help to improve food security, a common strategy is yet to be developed. This could present an important opportunity to initiate joint diplomatic action and forge a regional food security strategy for South East Asia.

**Energy security:** Climate risks have implications for securing energy supply. In particular in South East Asia, energy demand is rising fast. At the same time, there are global efforts to mitigate climate change by reducing emissions. These two trends present an opportunity to address them jointly through the concept of a sustainable or green economy, which focuses on promoting renewable energies and resource efficiency. This can help to improve energy access, adapt to climate change, and safeguard livelihoods and economic development, while contributing to climate change mitigation. Foreign climate policy can support such a process in many ways, for example by sharing experiences and promoting technology cooperation.
SOUTH ASIAN PERSPECTIVES ON WATER, CLIMATE CHANGE AND CONFLICT

South Asia, in particular the glacial areas of the Himalayas, will be significantly affected by climate change. Decreased availability of natural resources and increasing frequency and intensity of natural disasters will be the main challenges.

Addressing these issues in a regional setting can help build capacities for early warning and early action, strengthening regional conflict prevention. A number of further opportunities for cooperation that have so far been neglected include the need to expand rainwater harvesting infrastructure, address the problem of water pollution, and improve the availability of data.

DIALOGUES
› Regional Roundtable Discussion on “Water, Climate Change and Conflict in South Asia” in New Delhi, India, April 2011.

COMPLEMENTARY ACTIVITIES
› Public exhibition with regional focus showcasing in New Delhi and Orissa, India.

LOCAL PARTNERS
The German Federal Foreign Office and adelphi worked with The Energy and Resources Institute (TERI) in New Delhi, India – a longstanding research institute and one of the most respected global think tanks on energy and the environment. TERI’s research focuses on Earth Systems and climate change, among other fields. Its Executive Director, Rajendra K. Pachauri, is also the Chairperson of the Intergovernmental Panel on Climate Change (IPCC).

PARTICIPANTS
› Indian and German government officials.
› Natural and social science experts from Bangladesh, India and Nepal.

“Political boundaries are purely artificial in the light of what water means to ecosystems and humans.”

RAJENDRA K. PACHAURI
Chairperson of the Intergovernmental Panel on Climate Change (IPCC)
The Latin American region is home to several hotspots of severe climate change impacts. The Caribbean, comprising both the island states and coastal countries, will be afflicted by increased temperatures, intensified and more frequent extreme weather events and increased water stress. Countries in the Amazon Basin will be faced with rising temperatures, increasing droughts, soil degradation and the detrimental consequences these will have on agriculture.

The Andean region is already facing increased temperatures and rapid glacier melt, and is expected to face increasing precipitation variability, which will in turn impact on water supply and agriculture. The intense floods experienced in Colombia, Peru and Bolivia in recent years give an impression of the significant impacts that climate variability, climate change and intensified natural disasters can have in the Andean ecoregion.

**DIALOGUES**

» Regional Roundtable Discussion on “Climate Change and Security in the Andean Region” in Bogotá, Colombia, January 2012.

**COMPLEMENTARY ACTIVITIES**

» Public exhibition with regional focus showcasing in Porto Alegre, São Paulo and Rio de Janeiro, Brazil.

**LOCAL PARTNERS**

The German Federal Foreign Office and adelphi have partnered up with the Universidad de los Andes to organise events in the region. Its Department of Political Science encompasses the Centre for International Studies (CIEI) and the Program on Armed Conflict and Peacebuilding (ConPaz). The Brazilian NGO Vitae Civis – Institute for Development, Environment and Peace was the key partner for preparing the regional focus for the public exhibition.

**PARTICIPANTS**

» Social and natural scientists with expertise in Colombia, Bolivia, Costa Rica, Ecuador and Peru.

» Colombian government officials and representatives from the German Federal Foreign Office and other German agencies.

**CURRENT TOPICS / NEW DEVELOPMENTS**

The Latin American region will continue to be a focus of climate diplomacy efforts as attention focuses on the 20th Conference of the Parties to the UNFCCC in 2014, which will be held in Peru.

“Current development policies in the region are increasing the countries’ vulnerability to climate change. We could even say that we have a policy of de-adaptation in place.”

**MANUEL RODRÍGUEZ BECERRA**

Former Colombian Environment Minister
Engaging the wider public in the debate around climate diplomacy is a strategic objective. adelphi and the German Federal Foreign Office have devised an integrated communications concept that provides comprehensive information to societies and decision-makers, with the overall aim of facilitating the debate by familiarising stakeholders with the climate diplomacy debate. All communication products feature a similar design so that they are intuitively recognised as part of the same concept. Importantly, their structure facilitates and supports the formation of regional perspectives, and allows climate diplomacy to be viewed through different lenses to ensure its relevance in various contexts – an essential element of our overall approach.

**THE KEY COMMUNICATION PRODUCTS ARE:**
- a comprehensive climate diplomacy documentation booklet
- an online information platform and newsletter
- a touring exhibition, exhibition website and brochure
- several briefs and documents for specific events and activities

**THE HUB OF OUR COMMUNICATION STRATEGY: THE ONLINE PLATFORM**

The website [www.climate-diplomacy.org](http://www.climate-diplomacy.org) comprises information on all of our activities related to climate diplomacy, including electronic versions of all booklets, briefs, and documentations. It is embedded within the broader [www.ecc-platform.org](http://www.ecc-platform.org) website, which functions as a clearing house for resources and exchange on environment, conflict and cooperation (ECC) theory, policy and practice.

Furthermore, the platform supports a regionally focused debate, not only by providing region-specific information, but also by fostering and including a global network of partners with regional expertise, part of a three-pronged approach to cooperation:
- institutionalised partnerships with regular contributions to the website with expert organisations from around the globe
- news partnerships with other platforms to exchange knowledge and relevant content
- mailing lists that allow for targeted dissemination of information (e.g. regionally)

**IN ADDITION, THE PLATFORM SERVES AS A HUB FOR SEVERAL SPIN-OFF PRODUCTS:**
- a regular newsletter with several thousand subscribers, providing articles and information on interesting current developments, studies, events, and initiatives
- video interviews with selected experts worldwide
- a Facebook page to keep subscribers posted on current developments
In 2005, at the initiative of the German Federal Foreign Office, adelphi created a touring exhibition to increase awareness and understanding of environment, conflict and cooperation linkages and trigger a wider debate on these issues in the public and political domains. So far, the exhibition has toured more than 40 cities in 13 countries. Informative text, photos, and graphics give concrete examples to help explore the complex interactions between the concepts.

The exhibition illustrates the ways in which environmental change can trigger or exacerbate conflicts and lead to new security threats. Yet in addition, it also shows ways in which environmental cooperation and sustainable development can contribute to peace and stability. Different modules focus on climate change, livelihood security, conflict resources, energy security, water conflicts, environmental peacemaking, and conflict prevention and mitigation.

In 2011, adelphi expanded the exhibition to include new modules on specific regional challenges, in cooperation with regional partners from China, Brazil, India and South Africa. The new modules added two new languages – Chinese and Portuguese – to the existing exhibition. Launch events were opened by embassy officials, and accompanied by public panel discussions addressing regional climate security risks. The Chinese exhibition was shown in Guangzhou, Kunming, Chongqing, Jinan and Changchun at universities and conferences, and will be displayed in Beijing and other Chinese cities in 2013. The Brazilian public was able to see the exhibition in Rio de Janeiro, São Paulo and Porto Alegre. With the kick-off of the German-Brazilian Year in May 2013, the exhibition will travel Brazil for at least another year.

In addition, as part of the “Environment, Conflict and Cooperation” education days in Berlin, the German exhibition was showcased at the Federal Press Office and several school classes took part in guided tours offered by adelphi. The exhibition website, www.ecc-exhibition.org, displays all the information surrounding contents, locations and upcoming dates.

“Foreign Ministries – through the network of diplomatic representation – have the power to communicate not only risk analysis results but also sustainable solutions in fields such as water, energy or technology cooperation. The exhibition is one such means of communication and part of a comprehensive climate diplomacy initiative.”

VIKTOR EBLING
Director-General for Economic Affairs at the Federal Foreign Office
Since its establishment in 2011, the Federal Foreign Office Climate Fund has financed projects in various countries, with the aim of raising awareness of climate change and its consequences, and with a focus on presenting possible solutions.

The long-term goal is to help build commitment amongst decision-makers, scientists and the general public for the negotiation of a new, globally binding climate protection agreement by 2015 as well as for the development and implementation of more ambitious national climate policies between today and 2020.

Bangladesh has a fast-growing medium-sized economy and is particularly affected by climate change. With 53 percent of its population below the age of 24, Bangladesh seeks to engage its youngest citizens and generate knowledge and awareness for the protection of the environment, as well as for climate change mitigation and adaptation.

For this purpose, the German Embassy, in cooperation with local partners, carried out an art and quiz competition on the topic of climate change among schools in the capital, Dhaka. During the game, the young participants, ranging from first to ninth class, learned scientific facts about climate change, possible impacts and measures to combat global warming. The results were publicised throughout the quiz competition amongst various stakeholders, including children, their parents, teachers and local media.

Brazil is the ninth largest energy consumer in the world. Its rising energy consumption is now at a crossroads, as hydropower, fossil fuels, nuclear and renewable sources compete to fuel the booming economy. In this context, Brazil is in a vigorous search for a sustainable energy system that can meet present and future challenges. Therefore, the country’s leaders are looking for knowledge and insights on innovative technologies for harnessing renewable energies and improving energy efficiency.

For this purpose, the German Embassy, in cooperation with local partners, carried out an art and quiz competition on the topic of climate change among schools in the capital, Dhaka. During the game, the young participants, ranging from first to ninth class, learned scientific facts about climate change, possible impacts and measures to combat global warming. The results were publicised throughout the quiz competition amongst various stakeholders, including children, their parents, teachers and local media.

Financed by the Climate Fund of the German Federal Foreign Office, Brazilian parliamentarians were invited to Germany to exchange knowledge on the benefits of sustainable energy systems with environmental decision-makers. The knowledge exchange with German experts provided an opportunity to promote the benefits of renewable energies and prepare the ground for more fruitful German-Brazilian cooperation.
TRILATERAL EXCHANGE ON RENEWABLE ENERGIES IN RUSSIA

Economic and industrial cooperation between Germany and the Russian Federation, as well as between European and Russian companies, has been developing dynamically. In order to modernise and diversify its economy, Russia is giving increasing consideration to renewable energies. In this context, a Business Roundtable Conference on Renewable Energies and Climate in Moscow was co-organised by the German and British Embassies together with a local partner. The conference was co-financed by the Climate Fund of the German Federal Foreign Office and the United Kingdom Foreign & Commonwealth Office.

As partners with leading technologies in the area of renewable energies, Germany and the United Kingdom were able to offer lessons learned and insights for Russian officials, industry leaders, academia and non-governmental organisations. Furthermore, they highlighted the potential for the use of renewable energies in the Russian Federation.

CAIRO CLIMATE TALKS (CCT)

Building on the strong partnership between Egypt and Germany in the fields of environment and energy, the German Embassy initiated a platform in 2011 to exchange experiences, raise awareness and foster cooperation between policy-makers, businesses, the scientific community and civil society. The Cairo Climate Talks are organised jointly by the German Embassy and the Egyptian Ministries of Foreign Affairs and the Environment. The monthly podium discussions with leading policy-makers and experts from around the world are accompanied by capacity building workshops and roundtable discussions for practitioners from Egypt.

Ongoing talks have touched upon diverse topics, including the role of the youth in facing challenges posed by climate change, such as adaptation of urban communities and finding sustainable water solutions for Egypt. So far, the CCTs have attracted hundreds of participants from civil society, policy-makers, practitioners and experts from academia.

“...The international climate negotiations are crucial for the future of Egypt in particular, because we all know that if we do not reach a stop of global warming, there will be catastrophic consequences for this country, for example because of sea level rise. So we have to fight to prevent this from happening and seize the opportunities in our combat against global warming in terms of job creation and sustainable development.”

MICHAEL BOCK
German Ambassador to Egypt
PARTNERS

BRAZIL
Vitae Coelis, São Paulo

CHINA
Chinese Society for Sustainable Development (CSSD), Beijing

ETHIOPIA
Institute for Security Studies (ISS), Addis Ababa
Africa Climate Policy Centre (ACPC), United Nations Economic Commission for Africa, Addis Ababa

INDIA
The Energy and Resources Institute (TERI), New Delhi

SOUTH AFRICA
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